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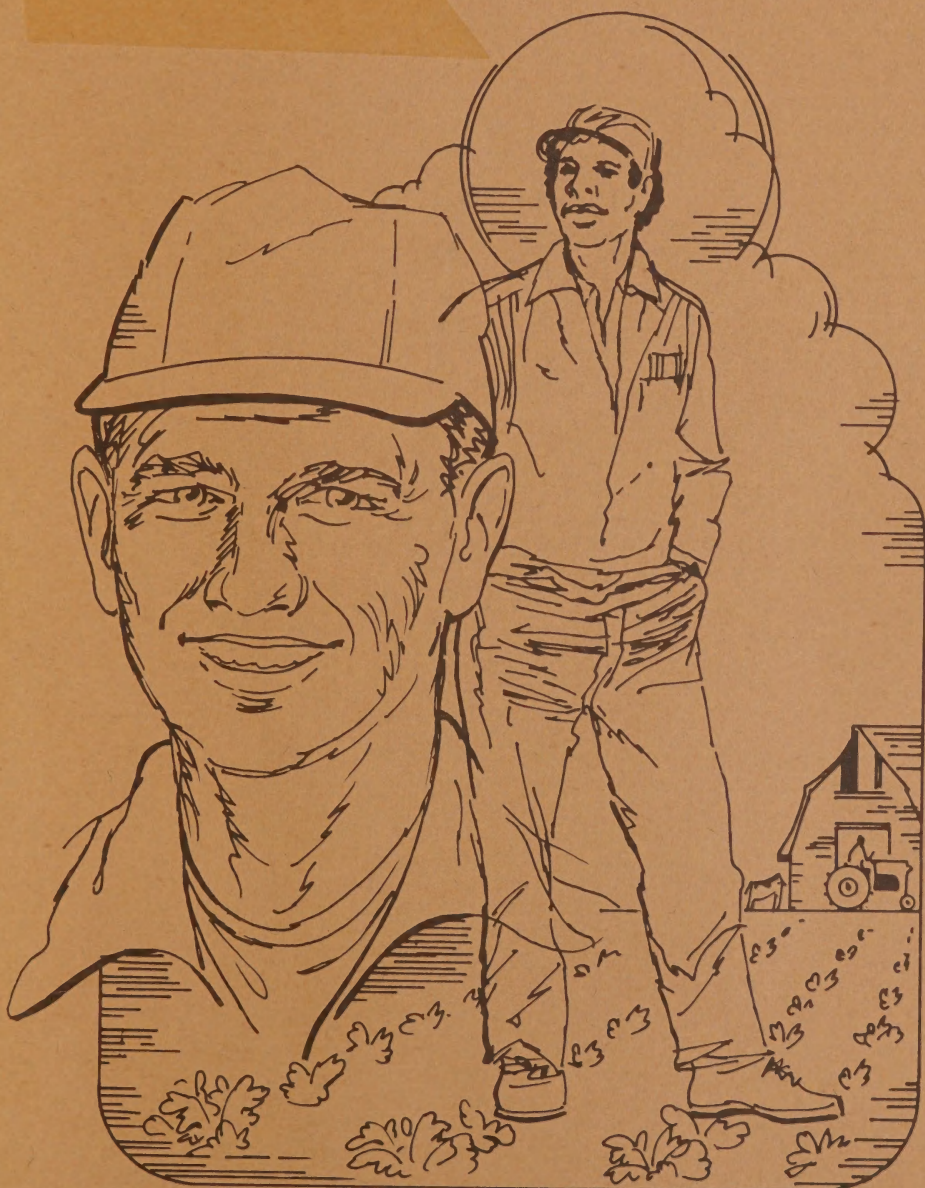
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# Handbook for Small or Limited Resource Farmers

Kentucky



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# Handbook for Small or Limited Resource Farmers

Kentucky

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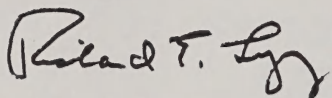
## Message from the Secretary

It is a pleasure to present this *Handbook for Small or Limited Resource Farmers*, a directory of public and private agencies which offer program services to the agricultural and rural communities of America.

Some farmers and some rural communities fail to utilize programs for which they are eligible simply because they don't know what the programs are or where they are. We are issuing this publication in our continuing effort to make agricultural programs more accessible to all Americans.

We believe this handbook will serve farmers, rural communities, agricultural organizations, and the general public as a useful guide through the labyrinth of public and private agencies charged to deliver agricultural and rural services to our nation.

Sincerely,

A handwritten signature in dark ink, appearing to read "Richard E. Lyng". The signature is fluid and cursive, with the first name "Richard" being more prominent and the last name "Lyng" following in a similar style.

Richard E. Lyng  
Secretary

Published by the  
Office of Advocacy and Enterprise  
U.S. Department of Agriculture

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Office of Advocacy and Enterprise

August 1987

This *Handbook for Small or Limited Resource Farmers* is a directory of rural and agricultural programs in 17 southern and border states where most U.S. farms are located. It is being issued in an effort to broaden access to agricultural programs and rural resources, particularly among farm operators and owners whose resources are substantially limited.

The needs of farmers with limited resources are of great concern to the Office of Advocacy and Enterprise, U.S. Department of Agriculture (USDA). One of the most important functions of that office is to provide overall leadership to USDA agencies and affiliates to assure that all Americans have equal access to the programs and opportunities sponsored by the Department of Agriculture.

We would especially appreciate your suggestions on how future directories might better serve farmers and other rural community residents. Please address your comments as follows:

Limited Resource Farmer Initiative  
Office of Advocacy and Enterprise  
U.S. Department of Agriculture  
Washington, DC 20250

We hope this publication proves a useful tool for locating agricultural programs and rural resources.



## Acknowledgements

This handbook was developed and prepared by virtue of the cooperation and generous assistance of private and public agency personnel throughout the country.

Of the many service organizations in the private sector, we are particularly indebted to the American Agricultural Movement, the American Bar Association, the Federation of Southern Cooperatives, the Legal Services Administration, The National Association of Community Health Centers, the National Clearinghouse for Primary Care Information, and the National Farmers Union.

During the development and preparation of this publication, the agricultural entities of the Land-Grant Colleges and Universities upheld their reputation as a national resource by providing valuable information and suggestions.

Of public sector organizations, we are most grateful to the National Institutes of Health and many state agencies, particularly the Departments of Agriculture and Departments of Economic Development.

Finally, we thank our colleagues in the Department of Agriculture who serve in the Agricultural Cooperative Service, the Agricultural Stabilization and Conservation Service, the Cooperative State Research Service, the Extension Service, the Farmers Home Administration, the Food and Nutrition Service, and the Soil Conservation Service for providing the bulk of the data from which this directory was compiled.



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## Federal Agencies

### **Agricultural Experiment Station**

University of Kentucky  
Lexington, KY 40506  
606/257-4772

### **Agricultural Stabilization and Conservation Service**

333 Waller Ave.  
Lexington, KY 40504-2983  
606/233-2726

### **Farmers Home Administration**

333 Waller Ave  
Lexington, KY 40504  
606/233-2733

Administrative Office  
606/233-2733

Farmer Programs  
606/233-2741

Rural Housing  
606/233-2731

Community & Business  
Programs  
606/233-2736

#### **District Offices:**

- I 1038 Parkway Drive  
Princeton, KY 42445  
502/365-7144
- II U.S. Highway 31 North  
Hart County Realty Bldg.  
P.O. Box 638  
Munfordville, KY 42765  
502/524-0115
- III Madison Square Bldg.  
203 Burkesville St.  
P.O. Box 528  
Columbia, KY 42728  
502/384-4759

IV S. Park Shopping Center  
3220 Nicholasville Rd  
Lexington, KY 40503  
606/233-2631

V PCA Building  
Route 7, Box 67  
Shelbyville, KY 40065  
502/633-0891

VI Professional Center  
163 E. Main St.  
Morehead, KY 40351  
606/784-6447

VII Omar Catron Bldg.  
Main & Washington St.  
P.O. Box 610  
Campton, KY 41301  
606/668-3187

VIII 1501-P South Main St.  
London, KY 40741  
606/864-5168

### **Food and Nutrition Service**

Southeast Regional Office  
1100 Spring St., N.W., Rm 200  
Atlanta, GA 30367  
404/347-4131

#### **Field Offices:**

1460 Newtown Road, Room D  
Lexington, KY 40511  
606/233-2411

1808 West End Ave., Rm 818  
Nashville, TN 37203  
615/736-5758

Federal Office Bldg., Rm 409  
167 N. Main St.  
Memphis, TN 38103  
901/521-3841

**Food Stamp Program  
Cooperating Agencies:**

Department for Social Insurance  
Cabinet for Human Resources  
275 E. Main St.  
Frankfort, KY 40621  
502/564-3703

**Soil Conservation Service**  
333 Waller Ave, Room 305  
Lexington, KY 40504  
606/233-2749



## **State Agencies**

### **Department of Agriculture**

12 Capital Plaza Tower

Frankfort, KY 40601

502/564-4696

## University Programs

### **Cooperative Extension Service**

College of Agriculture  
University of Kentucky  
S-123 AG Science Bldg., N.  
Lexington, KY 40546  
606/257-4772

1890 Extension Program  
Kentucky State University  
AG Science Bldg., N.  
Lexington, KY 40546  
606/257-3333

### **Agriculture Research Program**

Kentucky State University  
Frankfort, KY 40601  
502/277-6178

## **Community Legal Services**

### **Northern Kentucky Legal Aid Society, Inc.**

302 Greenup St.  
Covington, KY 41011  
606/431-8200

### **Legal Aid Society, Inc.**

425 W. Muhammad Ali Blvd  
4th Floor  
Louisville, KY 40202  
502/584-1254

### **Central Kentucky Legal Services, Inc.**

498 Georgetown St.  
P.O. Box 12947  
Lexington, KY 40583-2947  
606/223-4556

### **Western Kentucky Legal Services, Inc.**

444 S. Main St.  
Madisonville, KY 42431  
502/825-3801

### **Northeast Kentucky Services, Inc.**

320 E. Main St.  
Morehead, KY 40351  
606/784-8921

### **Appalachian Research and Defense Fund of Kentucky, Inc.**

205 Front St.  
P.O. Box 152  
Prestonsburg, KY 41653  
606/886-3876

### **Cumberland Trace Legal Services, Inc.**

1032 College St., Suite 204  
P.O. Box 1776  
Bowling Green, KY 42102-1776  
502/782-1924

## Rural Health Services

### **Health Help, Inc.**

White House Clinic  
P.O. Box 129  
McKee, KY 40447  
606/287-7104

#### Satellites:

White House Clinic-Berea  
Berea Hospital  
Berea, KY 40403

Estill Heights Family  
Health Center  
201 Richmond Ave.  
Irvine, KY 40336

### **Big Sandy Health Care, Inc.**

City Route 1  
Prestonsburg, KY 41653  
606/886-8546

#### Satellites:

Mud Creek Clinic  
P.O. Box 126  
Route 2  
Grethel, KY 41631

Magoffin Clinic  
P.O. Box 524  
Salyersville, KY 41465

### **Lewis County Primary Care Center**

410 Second St.  
Vanceburg, KY 42279  
606/796-3029

### **Mountain Comprehensive Health Corporation**

P.O. Box 1030  
Whitesburg, KY 41858  
606/633-4823

#### Satellites:

Owsley County Medical Clinic  
P.O. Box 724  
Booneville, KY 41314

Buckhorn Medical Clinic  
General Delivery  
Buckhorn, KY 41721

Leatherwood/Blackey  
Medical Clinic  
P.O. Box 460  
Cornettsville, KY 41731

Breathitt County  
Medical Clinic  
P.O. Box 172  
Jackson, KY 41339

McRoberts Medical Clinic  
P.O. Box 300  
McRoberts, KY 41835

Respiratory Clinics of  
Eastern Kentucky  
P.O. Box 827  
Whitesburg, KY 41858

Whitesburg Medical Clinic  
107 East Main St.  
Whitesburg, KY 41858

## **Farm Advocacy Organizations**

### **Kentucky American Agriculture Movement, Inc.**

Route 3, Box 172  
Princeton, KY 42445  
502/365-2703

### **Federation of Southern Cooperatives**

Affiliates:

#### **Barwick Community Garden Cooperative**

P.O. Box 6  
Altro, KY 41306

#### **Grassroot Crafts of the Appalachian Mountains**

Lost Creek, KY 41348

### **Grassroots Economic Development Corporation**

P.O. Box 703  
Jackson, KY 41339

### **Kentucky Mountain Feed Pig Cooperative**

1125 Main St.  
Jackson, KY 41339

### **MATCH, Inc.**

P.O. Box 68  
Berea, KY 40403

### **Small Farmers' Co-op Project**

P.O. Box 703  
Jackson, KY 41339



## **State Bar Association**

### **Kentucky State Bar Association**

Lawyer Referral Service  
717 W. Main St., Suite 200  
Louisville, KY 40202  
800/372-2999  
502/583-1576

## **Rural Resource Organizations (National and Regional Offices)**

### **Agricultural Council of America**

1250 Eye St., N.W.  
Suite 601  
Wash., DC 20005  
202/682-9200

### **American Agriculture Movement, Inc.**

100 Maryland Ave., N.E.  
Suite 500, Box 69  
Wash., DC 20002  
202/544-5750

### **American Farm Bureau Federation**

600 Maryland Ave., S.W.  
Wash., DC 20004  
202/484-2222

### **American Land Resource Assn**

P.O. Box 33488  
Wash., DC 20033  
202/331-0637

### **Center for Community Change**

1000 Wisconsin Ave., N.W.  
Wash., DC 20007  
202/342-0519

### **Environmental Policy Institute**

Agriculture Resources Project  
218 D St., S.E.  
Wash., DC 20003  
202/544-2600

### **Federation of Southern Cooperatives/Land Assistance Fund**

100 Edgewood Ave., N.E.  
Suite 1228  
Atlanta, GA 30303  
404/524-6882

### **Housing Assistance Council, Inc.**

1025 Vermont Ave., N.W.  
Suite 606  
Wash., DC 20005  
202/842-8600

Southeast Regional Office  
1365 Peach St., N.E.  
Atlanta, GA 30309  
404/892-4824

### **League of Rural Voters**

100 Maryland Ave., N.E.  
Suite 500A, Box 69  
Wash., DC 20002  
202/554-7456

### **Legal Services Corp.**

Office of Field Services  
400 Virginia Ave., S.W.  
Wash., DC 20024-2751  
202/863-1820

### **National Association for the Southern Rural Poor**

248A G St., S.W.  
Wash., DC 20024  
202/554-3265

North Carolina Office  
337 West Main St.  
Suite 203  
Durham, NC 27701  
919/683-2151

### **National Association of Community Health Centers**

1625 I St., N.W.  
Suite 420  
Wash., DC 20006  
202/833-9280

### **National Association of Towns and Townships**

1522 K St., N.W.  
Suite 730  
Wash., DC 20005  
202/737-5200

**National Center for  
Neighborhood Enterprise**

1367 Connecticut Ave., N.W.  
Wash., DC 20036  
202/331-1103

**Affiliate:**

National Council for a Black  
Economic Agenda  
1367 Connecticut Ave., N.W.  
Wash., DC 20036  
202/331-1103

**National Clearinghouse for  
Primary Care Information**

8201 Greensboro Drive, Suite 600  
McLean, VA 22102  
703/821-8955

**National Council of  
Agricultural Employees**

499 S. Capitol St., S.W.  
Suite 411  
Wash., DC 20003  
202/488-1100

**National Council of  
Farmer Cooperatives**

1800 Massachusetts Ave., N.W.  
Wash., DC 20036  
202/659-1525

**National Farmers Union**

Denver Headquarters Office  
10065 Harvard Ave.  
Denver, CO 80251  
303/337-5500

Washington, DC Office  
600 Maryland Ave., S.W.  
Suite 202W  
Wash., DC 20024  
202/554-1600

St. Paul Field Office  
317 York Ave.  
St. Paul, MN 55101  
612/771-3380

**National Future Farmers  
of America**

5632 Mt. Vernon  
Memorial Highway  
P.O. Box 15160  
Alexandria, VA 22309  
703/360-3600

**National Grange**

1616 H St., N.W.  
Wash., DC 20006  
202/628-3507

**National Rainbow Coalition**

2100 M St., N.W.  
Suite 609  
Wash., DC 20037  
202/955-5795

**National Rural Development  
and Finance Corp.**

1718 Connecticut Ave., N.W.  
Suite 400  
Wash., DC 20009  
202/797-8820

**National Rural Electric  
Cooperative Association**

1800 Massachusetts Ave., N.W.  
Wash., DC 20036  
202/857-9500

**National Rural Housing Coalition**

1016 - 16th St., N.W.  
8th Floor  
Wash., DC 20036  
202/775-0046

**National Rural Water Association**

Box 1604  
Duncan, OK 73533  
405/672-8925

Washington, DC Office  
1776 K St., N.W.  
Wash., DC 20006  
202/833-9481

**National Save the Family  
Farm Coalition**

80 F St., N.W.  
Suite 714  
Wash., DC 20001  
202/737-2215

**National Sharecroppers Fund/  
Rural Advancement Fund**

2124 Commonwealth Ave.  
Charlotte, NC 28205  
704/334-3051

**North Carolina Council  
of Churches**

Bryan Building  
201 A - Cameron Village  
Raleigh, NC 27605-1377  
919/828-6501  
919/828-6542

**Rural America, Inc.**

1312 - 18th St., N.W.  
4th Floor  
Wash., DC 20036  
202/659-2800

**Rural Coalition**

2001 S St., N.W.  
Suite 500  
Wash., DC 20009  
202/483-1500

**Southern Poverty Law Center**

P.O. Box 548  
Montgomery, AL 36101  
205/264-0286

**Winrock International  
Institute for Agricultural  
Development**

Petit Jean Mountain  
Route 3  
Morrilton, AR 72110  
501/727-5435

## **Agricultural Cooperative Service Role in Assisting Rural People**

The Cooperative Marketing Act of 1926 formalized assistance to agricultural cooperatives in the U.S. Department of Agriculture by establishing a division of cooperative marketing. The Agricultural Cooperative Service (ACS) is the Department's focal point for conducting cooperative research and policy analysis and providing technical assistance to cooperatives and producers interested in organizing cooperatives.

The Agency has five missions.

1. Conduct research and analysis on all phases of cooperatives.
2. Conduct studies of operations of individual cooperatives upon their request.
3. Assist groups of producers who desire to form a cooperative (cooperative development).
4. Acquire, analyze, and disseminate economic, statistical, and historical information on cooperatives.
5. Promote the knowledge of cooperative principles and practices.

The agency has a total staff of about 70. It has no authority or funds for making grants or loans to cooperatives or groups of producers wishing to form cooperatives.

The agency is organized into an Information and Education staff and three program divisions. The Information and Education Staff handles publishing and other information functions.

The Cooperative Marketing and Purchasing Division is organized on a commodity basis, with specialists in three commodity groups and international trade.

The Cooperative Management Division is organized on a functional basis, with specialists in the areas of cooperative finance, management and operations (including member relations), and policy and legal. The division also has a Statistics and ADP group which conducts an annual survey of farmer cooperatives and publishes an annual cooperative statistics report.



The Cooperative Development Division is the third program division. Its major mission is to provide technical assistance to producer groups interested in forming a cooperative and to assist existing cooperatives still in the developing stages to improve their operations or to analyze the feasibility of new operations or services. The division also provides training to developing cooperative personnel and conducts some research on problems facing developing cooperatives.

The division is organized into two program areas. The Feasibility and Development program is staffed by professionals located in the Washington office. The primary activity of this staff is conducting feasibility studies for groups of producers wishing to form new cooperatives and helping them implement feasible cooperatives.

The Field Operations and Training program is staffed by four professionals, one in Washington and one in each of three field offices located in Greenville, NC; London, KY; and Hilo, HI.

Under the leadership of Washington-based program leaders, training is provided for directors, managers, and other key employees of new and developing cooperatives. This training covers such topics as cooperative principles and practices, directors' role and responsibilities, management, financial management, marketing, and bookkeeping.

In addition to agricultural producers, the Cooperative Development Division provides technical assistance to fishermen, forestland owners, and rural producers of hand crafts. Services can be requested by writing a letter to the Administrator, Agricultural Cooperative Service, USDA, Washington, DC 20250.

# **USDA Program Discrimination Complaint Procedures**

Discrimination is prohibited by regulation in both federally assisted as well as direct assistance programs. Numerous laws, chief among them being Title VI of the Civil Rights Act of 1964, prohibit discrimination on the basis of race, color, sex, age, religion, national origin, and handicap.

It is the policy of the U.S. Department of Agriculture (USDA) to ensure that no person be discriminated against on the grounds of race, color, sex, age, religion, national origin, or handicap in any program or activity receiving direct or indirect assistance from the Department. The Office of Advocacy and Enterprise (OAE) has the responsibility to assure that all minority groups have equal access and treatment in relation to program services.

Although the purpose of this directory is to make farmers and rural communities more aware of agricultural programs administered at state and local levels, we find it necessary to outline the procedures for filing a discrimination complaint when unresolvable problems are encountered in the access to USDA programs and services.

## **Procedures for Filing Discrimination Complaints**

### **1. What Is a Complaint?**

A complaint is a written or oral statement which alleges discrimination in the administration or operation of program activities, benefits, or services on the basis of race, color, sex, age, religion, national origin, and handicap.

### **2. Who Can File a Complaint?**

Any individual or individuals acting in their own interest or on behalf of any specific classes of persons who believe they have been discriminated against on the basis of race, color, sex, age, religion, national origin, and handicap may personally, or through a representative, file a complaint.

### **3. To Whom Should the Complaint Be Addressed?**

Individuals who believe themselves to be victims of the kinds of discrimination referred to in this article may file a complaint with the head of any agency, any designated agency official, or the Secretary of Agriculture.

**4. What is the Timeframe for Filing a Complaint?**

A complaint *must* be filed within 180 days of the alleged discriminatory act, unless the time for filing is extended by the agency head or the Secretary of Agriculture.

**5. What Method Should Be Used to File a Complaint?**

A complaint can be filed *orally* or in *writing*.

**6. What Should a Complaint Contain?**

All complaints, where appropriate, should contain the following information:

Name, address and telephone number of complainant;

Name and address of the entity delivering the service or benefits;

Date and place of the alleged discriminatory act and a statement as to whether the action is continuing;

Description of the incident or action which the complainant alleges to be discriminatory;

Type of discrimination; e.g., race, color, sex, age, religion, national origin, or handicap;

Name, address and title of persons who may have knowledge of the act; and

Any other information which will assist in investigating and resolving the complaint.

## **Conservation in the 1985 Farm Bill**

### **What the Conservation Provisions of the 1985 Farm Bill Mean to You**

#### **Conservation Provisions**

**Conservation Reserve:** The Conservation Reserve offers producers help in retiring highly erodible cropland. The Agricultural Stabilization and Conservation Service (ASCS) will share up to half of the cost of establishing permanent grasses, legumes, trees, windbreaks, or wildlife plantings on your highly erodible cropland. Under 10-year contracts, ASCS will make annual rental payments to you as long as the terms and conditions of the contract are met.

**Conservation Compliance:** Conservation compliance applies if you continue planting annually tilled crops on highly erodible fields. To remain eligible for certain USDA program benefits, you must develop and be actively applying a locally approved conservation plan for those highly erodible fields by January 1, 1990. You must have the plan fully implemented by January 1, 1995.

**Sodbuster:** Sodbuster applies if you plant annually tilled crops on a highly erodible field that was not used for crop production during the period 1981-85. If you plow out such a highly erodible field, you must do so under a conservation system approved by the local conservation district in order to remain eligible for USDA program benefits.

**Swampbuster:** Swampbuster applies if you convert naturally occurring wetlands to cropland after December 23, 1985 (the date the farm bill was signed). With some exceptions, to remain eligible for certain USDA farm programs you must discontinue production of annually tilled crops on newly converted wetlands.

#### **Your Options**

As an agricultural producer, you may:

- Develop and apply a conservation plan for your highly erodible fields, in cooperation with SCS and the local conservation district. The plan will help you reduce soil loss to levels that are technically and economically achievable. You will retain eligibility for USDA farm program benefits.

- Plant permanent cover on land where annually tilled crops cannot be grown because of excessive erosion. If you choose this option, you may want to consider entering the land into the Conservation Reserve and planting permanent grasses, legumes, trees, windbreaks, or wildlife cover. You still would have other USDA programs open to you.
- Produce crops on a highly erodible field without using a locally approved conservation system, but you would lose eligibility for USDA program benefits.
- Produce crops on newly converted wetlands, but lose eligibility for USDA program benefits.

### **Obtaining Assistance**

For more information about the conservation provisions or for conservation planning assistance, contact the local SCS field office. SCS conservationists can tell you if you have wetlands or highly erodible fields, and they will help you prepare a conservation plan. Local conservation districts approve all plans. The Agricultural Stabilization and Conservation Service has information about the effects of various conservation provisions on USDA farm programs. All efforts will be made to help you continue to qualify.



## Wills and the Survival of Family Farms

Today's rural crisis and its effect on the family farmer, especially those who are black, make it easy to overlook some basic landowner responsibilities, many of which are essential if the growing tide of black land loss is to be stemmed and eventually reversed. The greatest responsibilities of a black farm landowner are probably to assure that the land he or she owns (1) is legally secure and (2) can be safely passed on upon his or her death to the individual(s) he or she has chosen.

While the current rural crisis is primarily a financial one, it is compounded for black farmers simply because many do not have clear title to their land, a vast amount of which is heir property.

The most common problems with heir property are:

- 1) It is often impossible to borrow money on heir property because there is no clear title, which makes it less attractive as collateral.

- 2) The land is more likely to become a target for speculators who prey on unsuspecting heirs. This process usually results in land loss through what is known as partition sale.

When a person dies without a will, the heirs acquire an interest in the property. There is no ownership of a specific piece of property or land, only an interest in the entire estate. Frequently, several generations of heirs are involved with varying degrees of interest and ideas on how the property should be used and/or divided.

For various reasons, one or more heirs will often convey their interests in the estate to a land speculator. The speculator will then petition the court to have the entire estate (tract of land) sold at public auction. In most cases, the property is sold at a price far below market value.

Because such an auction usually requires ready cash, the property is more often than not purchased by the speculator or someone outside the landowner's family.

The only sure way for a farmer to prevent such a tragedy would be to make a will and update it as circumstances dictate. The land would then go to whomever the landowner desired.

Because of the complexity of additional problems facing black farm landowners, it is imperative that they continue to meet their basic responsibilities even in the face of the current farm crisis. The most important of these responsibilities is to ensure that the land is preserved for future generations.

It would indeed be a tragedy to survive the agricultural crisis only to lose the land for failing to perform the basic responsibilities of landownership. Although the making of a will is a very important responsibility, there are many others. A detailed list can be obtained by contacting the Federation of Southern Cooperatives/Land Assistance Fund (FSC/LAF), 100 Edgewood Ave., N.E., Suite 1228, Atlanta, GA, (404)524-6882.





an

